

February 24, 2007

HOUSE BILL No. 1308

DIGEST OF HB 1308 (Updated February 23, 2007 3:18 pm - DI 96)

Citations Affected: IC 13-18.

Synopsis: Local review of confined feeding operations. Allows the department of environmental management to approve the construction after May 10, 2007, of a confined feeding operation only if the construction has been approved by the local health department and the local zoning authority. Establishes the procedure for local approval, including an appeal to the county executive of an approval or denial. Provides for administrative guidance and rulemaking.

Effective: Upon passage.

Cheatham, Niezgodski

January 16, 2007, read first time and referred to Committee on Agriculture and Rural Development.
February 20, 2007, reported — Do Pass.
February 23, 2007, read second time, amended, ordered engrossed.











First Regular Session 115th General Assembly (2007)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2006 Regular Session of the General Assembly.

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HOUSE BILL No. 1308

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A BILL FOR AN ACT to amend the Indiana Code concerning environmental law.

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Be it enacted by the General Assembly of the State of Indiana:

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- SECTION 1. IC 13-18-10-1 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 1. (a) **Subject to subsection (b),** a person may not start construction of a confined feeding operation without obtaining the prior approval of the department.
- (b) A person may not start construction of a confined feeding operation after May 10, 2007, without obtaining the prior approval of:
 - (1) the local health department or health and hospital corporation that has jurisdiction where the operation is to be located;
 - (2) the local zoning authority that has jurisdiction where the operation is to be located, or the county executive if the operation is to be located in a county that does not zone under IC 36-7-4; and
 - (3) the department.
- (b) (c) Obtaining an NPDES permit for a CAFO meets the



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1	requirements of:	
2	(1) subsection (a);	
3	(2) subsection (b)(3); and	
4	(3) 327 IAC 16;	
5	to obtain an approval.	
6	SECTION 2. IC 13-18-10-1.2 IS ADDED TO THE INDIANA	
7	CODE AS A NEW SECTION TO READ AS FOLLOWS	
8	[EFFECTIVE UPON PASSAGE]: Sec. 1.2. (a) A person that submits	
9	applications under section 1(b) of this chapter for approval of the	
10	construction after May 10, 2007, of a confined feeding operation to:	
11	(1) the local health department or health and hospital	
12	corporation that has jurisdiction where the operation is to be	
13	located; and	
14	(2) the local zoning authority that has jurisdiction where the	
15	operation is to be located, or the county executive if the	
16	operation is to be located in a county that does not zone under	
17	IC 36-7-4;	
18	must submit the applications on forms provided by the	
19	department.	
20	(b) Subject to section 2(b) of this chapter, an applicant described	
21	in subsection (a) must submit to each of the entities referred to in	
22	subsection (a)(1) and (a)(2) an identical application form	
23	containing all of the information required in an application under	
24	section 2(a)(1) through 2(a)(4) of this chapter.	
25	(c) Either or both of the entities referred to in subsection (a)(1)	
26	and (a)(2) may suspend the processing of an application if the	_
27 28	entity or entities: (1) determine not more than thirty (20) days after receipt of	
20 29	(1) determine not more than thirty (30) days after receipt of the application that the application is deficient; and	
30	(2) mail to the applicant a notice of deficiency that specifies	
31	the parts of the application that:	
32	(A) do not contain adequate information for processing of	
33	the application; or	
34	(B) are not consistent with applicable law.	
35	SECTION 3. IC 13-18-10-1.3 IS ADDED TO THE INDIANA	
36	CODE AS A NEW SECTION TO READ AS FOLLOWS	
37	[EFFECTIVE UPON PASSAGE]: Sec. 1.3. (a) The entities to which	
38	applications are submitted by an applicant under section 1.2 of this	
39	chapter:	
40	(1) subject to section 1.2(c) of this chapter, shall publish notice	
41	under IC 5-3-1 of a joint public hearing on the applications,	
12	which must be held not later than forty-five (45) days after the	



1	date of the later of the two (2) complete application
2	submissions under section 1.2(a) of this chapter;
3	(2) shall hold the joint public hearing, taking testimony from
4	the applicant and the public on the applications;
5	(3) shall conduct any inquiry or investigation, consistent with
6	the entities' duties under this chapter, that the entities
7	consider necessary before making a determination; and
8	(4) may approve the applications only if the entities determine
9	that the construction and operation of the proposed confined
10	feeding operation are consistent with the public health, safety,
11	and welfare.
12	(b) After the public hearing and any inquiry or investigation
13	under subsection (a), each of the entities to which applications are
14	submitted by an applicant under section 1.2 of this chapter shall:
15	(1) make a separate written determination on the application
16	submitted to the entity, either approving or denying the
17	application;
18	(2) give notice of the determination to:
19	(A) the applicant; and
20	(B) the department;
21	not later than forty-five (45) days after the date of the public
22	hearing, unless the entity and the applicant agree to a longer
23	time; and
24	(3) if the entity approves the application, publish notice of the
25	approval under IC 5-3-1 not later than thirty (30) days after
26	the date of the entity's determination.
27	SECTION 4. IC 13-18-10-1.4 IS ADDED TO THE INDIANA
28	CODE AS A NEW SECTION TO READ AS FOLLOWS
29	[EFFECTIVE UPON PASSAGE]: Sec. 1.4. (a) If an application is
30	denied under section 1.3 of this chapter by an entity other than the
31	county executive, the applicant may appeal the denial by filing an
32	objection petition with the county executive not more than $ ag{10}$
33	days after the date of the notice under section 1.3(b)(2) of this
34	chapter. The objection petition must specifically identify the
35	reasons for the applicant's objections.
36	(b) Subject to subsection (c), if an applicant files an objection
37	petition with a county executive under subsection (a) the county
38	executive shall do the following:
39	(1) Publish notice under IC 5-3-1 of a public hearing on the
40	application denial. The public hearing must be held not later
41	than forty-five (45) days after the date of filing of the
42	objection petition under subsection (a).



1	(2) Hold the public hearing, taking testimony from the	
2	applicant and the public on the application denial.	
3	(3) Conduct any inquiry or investigation, consistent with the	
4	county executive's duties under this chapter, that the county	
5	executive considers necessary before making a determination.	
6	(c) A county executive may overturn the denial of an application	
7	under this section only if the county executive determines that the	
8	construction and operation of the proposed confined feeding	
9	operation are consistent with the public health, safety, and welfare.	
10	(d) After the public hearing and any inquiry or investigation	
11	under subsection (b), a county executive with whom an applicant	
12	has filed an objection petition under this section shall:	
13	(1) make a written determination on the objection petition;	
14	and	
15	(2) give notice of the determination to:	
16	(A) the applicant; and	
17	(B) the department;	
18	not later than thirty (30) days after the date of the public	
19	hearing, unless the county executive and the applicant agree	
20	to a longer time.	
21	(e) If both of the entities referred to in section 1.2(a)(1) and	
22	1.2(a)(2) of this chapter have denied the applications submitted by	
23	an applicant under section 1.2 of this chapter, and if the applicant	M
24	has appealed the denial of the applications under this section, the	
25	county executive may consolidate the public hearings under	
26	subsection (b) on the entities' denial of the applications.	
27	SECTION 5. IC 13-18-10-1.5 IS ADDED TO THE INDIANA	
28	CODE AS A NEW SECTION TO READ AS FOLLOWS	V
29	[EFFECTIVE UPON PASSAGE]: Sec. 1.5. (a) If one (1) or both of	
30	the applications for the construction after May 10, 2007, of a	
31	confined feeding operation are approved under section 1.3 of this	
32	chapter, ten (10) or more residents of the county where the	
33	confined feeding operation is to be located may object to the	
34	approval by filing an objection petition with the county executive	
35	not more than ten (10) days after the last date of publication of the	
36	approval under section 1.3(b)(3) of this chapter. An objection	
37	petition filed under this subsection must specifically set forth the	
38	reasons for the residents' objections.	
39	(b) Subject to subsection (c), if an objection petition is filed with	
40	a county executive under subsection (a) the county executive shall	
41	do the following:	
42	(1) Publish notice under IC 5-3-1 of a public hearing on the	



1	application approval to which the objection petition relates.	
2	The public hearing must be held not later than forty-five (45)	
3	days after the date of the objection petition under subsection	
4	(a).	
5	(2) Hold the public hearing, taking testimony from the	
6	applicant and the public on the application approval.	
7	(3) Conduct any inquiry or investigation, consistent with the	
8	county executive's duties under this chapter, that the county	
9	executive considers necessary before making a determination.	
10	(c) A county executive may uphold the application approval to	1
11	which an objection petition relates only if the county executive	
12	determines that the construction and operation of the proposed	
13	confined feeding operation are consistent with the public health,	
14	safety, and welfare.	
15	(d) After the public hearing and any inquiry or investigation	
16	under subsection (b), a county executive with which an objection	4
17	petition is filed under this section shall:	•
18	(1) make a written determination on the objection petition;	
19	and	
20	(2) give notice of the determination to:	
21	(A) the applicant;	
22	(B) the first ten (10) residents whose names appear on the	
23	objection petition; and	
24	(C) the department;	
25	not later than thirty (30) days after the date of the public	
26	hearing, unless the county executive and the first ten (10)	
27	residents whose names appear on the objection petition agree	•
28	to a longer time.	
29	(e) If both of the entities referred to in section 1.2(a)(1) and	
30	1.2(a)(2) of this chapter approve the applications submitted by an	
31	applicant under section 1.2 of this chapter, and if ten (10) or more	
32	residents of the county where the confined feeding operation is to	
33	be located file an objection petition with the county executive	
34	under this section, the county executive may consolidate the public	
35	hearings under subsection (b) on the entities' approval of the	
36	applications.	
37	SECTION 6. IC 13-18-10-2 IS AMENDED TO READ AS	
38	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 2. (a) Application	
39	to the department for approval of the construction of a confined	
40	feeding operation must be made on a form provided by the department.	
41	An applicant must submit the completed application form to the	



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department together with the following:

1	(1) Plans and specifications for the design and exerction of
2	(1) Plans and specifications for the design and operation of manure treatment and control facilities.
3	(2) A manure management plan that outlines procedures for the
4	following:
5	(A) Soil testing.
6	(B) Manure testing.
7	(3) Maps of manure application areas.
8	(4) Supplemental information that the department requires,
9	including the following:
10	(A) General features of topography.
11	(B) Soil types.
12	(C) Drainage course.
13	(D) Identification of nearest streams, ditches, and lakes.
14	(E) Location of field tiles.
15	(F) Location of land application areas.
16	(G) Location of manure treatment facilities.
17	(H) Farmstead plan, including the location of water wells on
18	the site.
19	(5) A fee of one hundred dollars (\$100). The department shall
20	refund the fee if the department does not make a determination in
21	accordance with the time period established under section 2.1 of
22	this chapter.
23	(b) An applicant who that applies to the department or to the
24	entities referred to in section $1.2(a)(1)$ and $1.2(a)(2)$ of this chapter
25	for approval to construct a confined feeding operation on land that is
26	undeveloped or for which a valid existing approval has not been issued
27	shall make a reasonable effort to provide notice:
28	(1) to:
29	(A) each person who owns land that adjoins the land on which
30	the confined feeding operation is to be located; or
31	(B) if a person who owns land that adjoins the land on which
32	the confined feeding operation is to be located does not occupy
33	the land, all occupants of the land; and
34	(2) to the county executive of the county in which the confined
35	feeding operation is to be located;
36	not more than ten (10) working days after submitting an application.
37	The notice must be sent by mail, be in writing, include the date on
38	which the application was submitted to the department or an entity
39	referred to in section 1.2(a)(1) or 1.2(a)(2) of this chapter, and
40	include a brief description of the subject of the application. The
41	applicant shall pay the cost of complying with this subsection. The
42	applicant shall submit an affidavit to the department or the entities



1	referred to in section 1.2(a)(1) and 1.2(a)(2) of this chapter that
2	certifies that the applicant has complied with this subsection. The
3	applicant may combine in a single mailing the information
4	required by this subsection relating to applications to both of the
5	entities referred to in section 1.2(a)(1) and 1.2(a)(2) of this chapter.
6	(c) Plans and specifications for manure treatment or control
7	facilities for a confined feeding operation must secure the approval of
8	the department. The department shall approve the construction and
9	operation of the manure management system of the confined feeding
10	operation if the commissioner determines that the applicant meets the
11	requirements of:
12	(1) this chapter;
13	(2) rules adopted under this chapter;
14	(3) the water pollution control laws;
15	(4) rules adopted under the water pollution control laws; and
16	(5) policies and statements adopted under IC 13-14-1-11.5
17	relative to confined feeding operations.
18	SECTION 7. IC 13-18-10-2.1 IS AMENDED TO READ AS
19	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 2.1. (a) Subject to
20	subsection (f), the department:
21	(1) shall make a determination on an application not later than
22	ninety (90) days after the date the department receives the
23	completed application, including all required supplemental
24	information, unless the department and the applicant agree to a
25	longer time; and
26	(2) may conduct any inquiry or investigation, consistent with the
27	department's duties under this chapter, the department considers
28	necessary before making a determination.
29	(b) If the department fails to make a determination on an application
30	not later than ninety (90) days after the date the department receives
31	the completed application, the applicant may request and receive a
32	refund of an approval application fee paid by the applicant, and the
33	commissioner shall:
34	(1) continue to review the application;
35	(2) approve or deny the application as soon as practicable; and
36	(3) refund the applicant's application fee not later than twenty-five
37	(25) working days after the receipt of the applicant's request.
38	(c) The commissioner may suspend the processing of an application
39	and the ninety (90) day period described under this section if the
40	department:
41	(1) determines within thirty (30) days after the department
42	receives the application that the application is incomplete; and



1	(2) has mailed a notice of deficiency to the applicant that specifies	
2	the parts of the application that:	
3	(1) (A) do not contain adequate information for the department	
4	to process the application; or	
5	(2) (B) are not consistent with applicable law.	
6	(d) The department may establish requirements in an approval	
7	regarding that part of the confined feeding operation that concerns	
8	manure handling and application to assure compliance with:	
9	(1) this chapter;	
10	(2) rules adopted under this chapter;	
11	(3) the water pollution control laws;	
12	(4) rules adopted under the water pollution control laws; and	
13	(5) policies and statements adopted under IC 13-14-1-11.5	
14	relative to confined feeding operations.	
15	(e) The department may amend an approval or revoke an approval:	
16	(1) for failure to comply with:	1
17	(A) this chapter;	,
18	(B) rules adopted under this chapter;	
19	(C) the water pollution control laws; or	
20	(D) rules adopted under the water pollution control laws; and	
21	(2) as needed to prevent discharges of manure into the	
22	environment that pollute or threaten to pollute the waters of the	
23	state.	
24	(f) With respect to the construction of a confined feeding	
25	operation for which construction is to begin after May 10,2007, the	
26	department may approve the application only if an application for	
27	approval of the construction has been approved under sections 1.2	`
28	through 1.5 of this chapter.	
29	SECTION 8. IC 13-18-10-2.2 IS AMENDED TO READ AS	١
30	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 2.2. (a) If an	
31	applicant receives an approval under section 2.1 of this chapter and	
32	completes construction, not more than thirty (30) days after the date the	
33	applicant completes the construction the applicant shall execute and	
34	send to the department an affidavit that affirms under penalties of	
35	perjury that the confined feeding operation:	
36	(1) was constructed; and	
37	(2) will be operated;	
38	in accordance with the requirements of the department's approval.	
39	(b) Construction of an approved confined feeding operation must:	
40	(1) begin not later than two (2) years; and	
41	(2) be completed not later than four (4) years;	
42	after the date the department approves the construction of the confined	



1	feeding operation or the date all appeals brought under IC 4-21.5
2	concerning the construction of the confined feeding operation have
3	been completed, whichever is later.
4	SECTION 9. IC 13-18-10-4 IS AMENDED TO READ AS
5	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 4. (a) The board
6	may adopt rules under IC 4-22-2 and IC 13-14-9 and the department
7	may adopt policies or statements under IC 13-14-1-11.5 that are
8	necessary for the proper administration of this chapter. The rules,
9	policies, or statements may concern construction and operation of
10	confined feeding operations and may include the following:
11	(1) Uniform standards for:
12	(1) (A) construction and manure containment that are
13	appropriate for a specific site; and
14	(2) (B) manure application and handling that are consistent
15	with best management practices that are:
16	(A) (i) designed to reduce the potential for manure to be
17	conveyed off a site by runoff or soil erosion; and
18	(B) (ii) that are appropriate for a specific site.
19	(2) Guidance and standards for the determinations required
20	under sections 1.3 through 1.5 of this chapter.
21	(b) Standards adopted in a rule, policy, or statement under
22	subsection (a) must:
23	(1) consider confined feeding standards that are consistent with
24	standards found in publications from:
25	(A) the United States Department of Agriculture;
26	(B) the Natural Resources Conservation Service of the United
27	States Department of Agriculture;
28	(C) the Midwest Plan Service; and
29	(D) university extension bulletins; and
30	(2) be developed through technical review by the department,
31	university specialists, and other animal industry specialists.
32	SECTION 10. An emergency is declared for this act.



COMMITTEE REPORT

Mr. Speaker: Your Committee on Agriculture and Rural Development, to which was referred House Bill 1308, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

PFLUM, Chair

Committee Vote: yeas 7, nays 5.

HOUSE MOTION

Mr. Speaker: I move that House Bill 1308 be amended to read as follows:

Replace the effective dates in SECTION 1 through 9 with [EFFECTIVE UPON PASSAGE].

Page 1, line 7, delete "December 31, 2008," and insert "May 10, 2007,".

Page 2, line 10, delete "December 31, 2008," and insert "**May 10**, **2007,**".

Page 4, line 31, delete "December 31, 2008," and insert "**May 10**, **2007**,".

Page 8, line 26, delete "December 31," and insert "May 10,".

Page 8, line 27, delete "2008," and insert "2007,".

Page 9, after line 32, begin a new paragraph and insert:

"SECTION 10. An emergency is declared for this act.".

(Reference is to HB 1308 as printed February 20, 2007.)

NIEZGODSKI









